



St. Mary's University

School of Graduate Studies

**Evaluation of Ethiopia- Djibouti Railway project using
Organization for Economic Co-operation Development Criteria**

By: Eskendir Adinew

ID: SGS/0562/2011A

**A Thesis Submitted to St. Mary's University, School of Business in Partial Fulfilment for
the Requirements of Masters of Arts Degree in Project Management**

Advisor: Maru Shete (Dr)

Jun, 2021

Addis Ababa, Ethiopia

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Declaration

I, hereby, declare that this thesis entitled *Evaluation of Ethiopia- Djibouti Railway project using OECD Criteria* is my original work, prepared under the guidance of Maru Shete (PhD) and has not been presented for a degree in any other university. All source of materials used for the thesis have been duly acknowledged. I further confirm that the thesis has not been submitted either in part or in full to any other higher learning institution for the purpose of earning any degree.

Name

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Addis Ababa, Ethiopia

Endorsement

This is to certify that Eskinder Adinew has completed his thesis entitled Evaluation of Ethiopia-Djibouti Railway Project using OECD Criteria. As I have evaluated, his thesis, it is appropriate to be submitted as a partial fulfillment required for the award of Master of Arts Degree in Project Management.

Advisor

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St. Mary`s University

Jun, 2021

Addis Ababa, Ethiopia

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List of Acronyms

AC	Actual cost
CREC	China Railway Group
CCECC	China Civil Engineering Construction Cooperation
CV	Cost Variance
CPI	The cost performance index
DAC	Development Assistance Committee
ERC	Ethiopian Railway Cooperation
EDR	Ethio- Djibouti railway
EU	European Union
EVA	Earned value analysis
GHG	Green House Gas
GTP	Growth and Transformation Plan
LFA	Logical Framework Analysis
MDGs	Millennium Development Goals
METEC	Metal and Engineering Corporation
OECD	Organization for Economic Co-operation and Development
PMBOK	Project Management Body of Knowledge
PMI	Project Management Institute
PRSP	Poverty Reduction Strategy Paper
SDGs	Sustainable Development Goals
SV	Schedule variance
SPI	Schedule performance index
TAG	Technical Advisory Group
TCS	The Technical Cooperation Strategy

Abstract

The 756km Ethiopia- Djibouti railway modernization project is the first electrified railway line in East Africa that has strategically benefit for the country economy. This project was jointly owned by the government of Ethiopia and Djibouti and constructed by China Railway Group and China Civil Engineering Construction Corporation. As per initial plan the project has been completed and was formally inaugurated for passenger in October 2016 and official commercial operation for both passenger and freight services commenced in January 2018, in this research using OECD (Organization for Economic Co-operation and Development) evaluation criteria; the relevance, effectiveness. efficiency and sustainability aspects of the project is analyzed in detail. Descriptive research approach is selected for this study. Data is collected for the study using document review and semi-structured interview. The collected Data was analyzed and interpreted using descriptive analysis technique and earned value analysis. The study found that the project is consistent with local community need, country requirement and global priorities, and it's achieved cost, quality and schedule requirement of the project with expected long-term benefits. Using semi-structured interview and document review the study point out that the project is providing multiple benefits for the nation in terms of time saving, reduction in road maintenance cost, fuel saving, employment generation, reduction in pollution, foreign exchange earnings and revenue generation. These benefits are accruing to government, passengers, general public and the business community at large. Based on that for recommendation the project lacks utilization of local material which could contribute something for local economy through acquisition of local material for construction projects. This might help to meet the GTP goal to transform the country's economy into industrialization by encouraging local manufacturers and service activities. Therefore, in order to close the trade balance gap of the nation in the global trade the government should set a cap on which kind of material imported and which are manufactured locally and utilized.

Key Words: OECD Project Evaluation, Relevance, Effectiveness, Efficiency, Sustainability and Ethiopia- Djibouti railway

Chapter one

Introduction

1.1. Background of study

Evaluation is the systematic and objective assessment of an on-going or completed projects or programs. It involves collecting and analyzing information about the project activities, characteristics, and outcomes. The main purpose is to make a decision about an ongoing project which help to improve its effectiveness or to provide on time information for programing and project decisions. Evaluation can be a better means for learning from past experience for different stakeholders to improve service delivery, planning and allocation of resources (International Finance Corporation, 2008). It brings institutional development by creating a system for its role and functions to enable them to carry out responsibilities in a better way, this can be reflected through by introducing change and new development way by organized the institution for a better result to meet its mission (World Bank, 2005). Although one benefit of conducting evaluation is to provide information for actions which is for decision makings, strategic planning, reporting or project modifications this help to understand the progress, success, and effectiveness of a project.

Evaluation systems support development by generating relevant, accurate and timely information which is used to improve program design, enhance decision-making and thus increase impact. While closely related to research, operations research and the social sciences, functional evaluation may neither practice nor aspire to emulate, exactly, the stringent scientific standards of more academic approaches (Elkins, 2006). Elkins (2006) further states that without doubt evaluation practices and approaches overrides the academic social- science domains, nevertheless evaluation purposes and techniques are usefully distinguished as a variety of information collection, processing and use.

According to Berhanu et al. (2011), implementation of development project is important to reduce poverty and achieve sustainable livelihood. The success and speed with which development project is achieved depends in part on the performance of the institution working to promote the development project. Thus, any institution working in implementing development

project is concerned with the need to assess and understand its performance and to improve relevance, effectiveness and efficiency of project through evaluation. In addition, Berhanu et al. (2011) stated that, currently, the focus of management changes from activities to result. As a result, the focus of project evaluation also changes from focusing on assessing inputs and progressive monitoring to the assessment of the contribution of intervention to development project outcomes or changes.

OECD evaluation criteria is well familiar to evaluate the development interventions around the globe. It is the systematic assessment of an on-going or completed projects that determine the relevance and fulfillment of objective, development efficiency, effectiveness, impact and sustainability (OECD, 2002). OECD criterion contains five criteria: relevance efficiency, effectiveness, impact and sustainability. **Relevance** the extent to which the objective of a development intervention is consistent with beneficiaries' requirements, country needs, global priorities and partners, **Effectiveness** the extent to which the development intervention's objective were achieved, or are expected to achieved, **Efficiency** a measure of how economically resources/inputs are converted in to result, and **Sustainability** the continuation of benefits from a development intervention after the development completed.

Properly functioning of evaluation system in a development intervention are expected to control against any negative result of the desired plan of the project. Therefore, the study wishes to examine the Ethiopia-Djibouti railway project using OECD criteria.

1.2. Statement of the problem

The importance of developing a constraint-free and reliable work plan has long been recognized by development, private and civil society. Evaluation provides government officials, development managers, the development and private sector and civil society with better means for learning from past experience, improving service delivery, planning and allocation of resources and demonstrating results as part of accountability to key stakeholders (International Finance Corporation (IFC), 2008).

Governments in developing countries, where approximately 85.4% of the world's population lives in, develop different projects to achieve their social and economic sustainable development objectives (Human Development Report,2011; Zeybek and Kaynak, 2006; Cohen, 2006). This is accomplished through construction of different projects. Because Ethiopia is the nation that has low living standards, undeveloped industrial base, and low human development index (HDI) the 2018 world bank report classify Ethiopia as developing countries.

As developing country Ethiopia also initiates different projects, construction of Railway is one of them which begin with the Addis Ababa - Djibouti corridor that is the major import and export corridor of the country handling more than 90% of the foreign trade. In Ethiopia, freight growth is expected to continue to be strong and this will continue to exert pressure on the accommodation of freight. The demand for freight transportation in Ethiopia has been rising reflecting growth in the economy. Such growth will place an increasing pressure on a network seeking to provide capability for growth in both passenger and freight traffic (AICD, 2010).

The Addis Ababa-Djibouti Railway modernization project is the first cross-border electrified railway in Africa. The railway line is 753 kilometers (km) electrified single-track standard gauge line between Ethiopia's capital Addis Ababa and the Port of Djibouti, with 45 stations in total. The new standard gauge line runs parallel to and replaces the abandoned one-meter gauge railway, which was built more than 100 years ago (Ethiopian railway Cooperation (ERC), 2018).

The extent to which a development intervention has contributed to the achievement of desired targets should be examined in every phase after its completion, as per the Addis Ababa Bureau of Finance and Economic Development report (2016) criticizes an inadequacy of monitoring and evaluation practices on development projects implemented by sector bureaus. Besides, two basic points that strengthen this argument are: The first point the past 5 years government report states, there is almost no project that successfully completed as per the schedule and allocated cost. The second point is the problem that states the management capacity of projects is at its lowest level; the work of project administering and leading as well as completing according to their cost, schedule and quality is acute problem of the Administration. Therefore, the central focus of this project work is to examine the Ethiopia- Djibouti railway project using OECD criterion.

1.3. Research Question

1. The extent to which the objectives of the project development intervention are consistent with beneficiaries' requirement, country needs and global priorities?
2. Are resources and inputs converted into outputs in timely and cost-effective manner?
3. Dose the project activities attain its objectives?
4. The extent to which the benefits of the project likely to grow beyond the project life?

1.4. Objective of the study

1.4.1. General Objective

The general objective of the research is to evaluate the overall performance of Ethiopia – Djibouti Railway project using OECD criteria of project evaluation.

1.4.2. Specific Objective

The research has also some specific objectives:

1. To examine the achievement of the planed objectives of the project using schedule performance index.
2. To examine the performance of the project in terms of its cost performance index.
3. To assess the relevance of the project from the perspective of different stakeholders.
4. To analyze the project benefits maintained over time.

1.5. Significance of the study

As we know, Ethiopia is a landlocked and poor country, this Ethio-Djibouti railway line is the critical path for country's import and export. Over 90% of Ethiopian external trades are conducted through port of Djibouti; to be economical and to attain sustainable development this project should meet its intended plan. Therefore, this research is try to answer if the intended objective of this mega project has been meet as expected by using OECD evaluation criterion.

1.6. Scope and Limitation of the study

1.6.1. Scope of the study

The study is concerned to evaluate the relevance, efficiency, effectiveness and sustainability of the Addis Ababa – Djibouti railway project and due to the early completeness of the project and some other constraints it will be tough to measure the impact of the intervention at a time. This research focuses only the investment cost and works of the project like; land development, infrastructures (Electricity, Buildings), station and other fixed equipment's, and some relevant operating costs of the project, to avoid unnecessary broadness of the research pre-feasibility and feasibility cost, land and right cost, and training costs will be excluded from the research.

1.6.2. Limitation of the study

And also, this study has been subject to various limitations that may have hindered its accuracy. Some of them are:

- Lack of sufficient literature conducted on construction project evaluation using OECD criteria's, are the major limitation of the studies.
- Limited data collection from limited number of samples only from the Ethiopia side is another major limitation of the study.
- Due to the early completeness of the project failed to include the beneficiaries as a source of data.
- Accesses information related to the project like (Project plan Document) will be much difficult due to the poor cooperation culture of the stakeholder.
- In some extent the researcher might face time and cost limitations in the process.

1.7. Organization of the study

The study has five chapters, chapter one is the introduction part which discuss about the background of the study, problem statement, objectives, research question, significance and scope and limitation of the study. In chapter two is literature related review which cover theoretical and empirical review. The third chapter is discussing how the study has been designed and what kind of methodology has been used and then the fourth chapter deals about data presentation, analysis and interpretation. The last chapter is cover conclusion, and recommendation of the study.

Chapter Two

Literature related review

This chapter presents the related literatures on the study so as to have an insight in to the research topic and briefly expose the readers to some of the major areas of the subject matter under consideration.

2.1. Introduction of Project

Project is a unique set of co-ordinate activities, with defined starting and finishing points undertaken by individuals or organizations to meet specific objectives with in defined schedule, cost and performance parameter. The word unique points out that every project has its own genuine nature in the sense that there may not be a pre-existing blue print for the project's execution and there may not be a need to repeat the project once completed. Its goal characteristics may be well perceive as achieving stated objectives or solve a particular problem, while its temporary nature signifies a discrete, definable commencement and conclusion. Project is series of activities and tasks that have Specific objectives, defined start and end dates, funding limits, and it also has characteristics of multifunctional (Kerzner, 2009).

Projects are one of the several instruments to achieve particular objectives in a process of development. Thus, projects has to be discussed as an integral part of the national development strategy for they have to be evaluated in close reference to the overall development policy of a nation. Projects have been described as “the cutting edge” of development; they embody the policy choices flowing from development objectives and acts as the vehicle or the medium of the described social change (Rondinlli, 1976). Therefore, projects are the means through which development target are achieved and considered to be a tangible benefit for the project beneficiaries. Without visible projects on the ground, policies, strategies, and plans for the development are simply administrative.

Project management is the process by which projects are defined, planned, monitored, controlled and delivered such that the agreed benefits are realized. Projects bring about change and project management is recognized as the most efficient way of managing such change. Project

management, on the other hand, involves project planning, monitoring and includes such items as: Project definition of work requirements, definition of quantity and quality of work, description of resources needed, project monitoring, tracking progress, comparing actual outcome to predicted outcome, analyzing impact, making adjustments. Successful project management can then be defined as having achieved the project Objectives (within time, within cost, at the desired performance/technology level keeping the desired quality) while utilizing the assigned resources successfully and efficiently, and accepted by the customer/owners (Kernzer, 2013).

According to Project Management Institute (PMI,2015), Project management is the application of knowledge, skills, tools, and techniques to a program in order to meet the program requirements and to obtain benefits and control not available by managing projects individually. In the other case Project Management engages good practices to support coordination, organization, and completion of projects from start to finish (Wills, 2012).

2.2.Project evaluation

Project Evaluation is a useful tool for managers to use to carry out deep assessments of the design, efficiency, effectiveness, implementation or impact of programs, and for identifying improvements of the projects. Project evaluation can be defined as a process that attempts to determine, as systematically and objectively as possible, the achievement of result in light of relevance, efficiency, effectiveness, impacts and sustainability of project activities. It is the process of determining the worth or significance of a development activity, policy or program to determine the relevance of objectives, the efficiency of design and implementation, the efficiency of resource use, and the sustainability of results. An evaluation should incorporate lessons learned into the decision-making process of both partner and donor (MoFED, 2008 and Berhanu et al, 2010).

In order to compare the actual progress of the project with plan and to try to decide whether the things and action taken were important and progressive evaluation is necessary. Evaluation is the

systematic collection of information about activities, characteristics and outcomes of the project (Patton, 1986). The field of evaluation in the contemporary world are relatively new, meaning the terms itself greatly depending on the industry, country, and general attitude towards business.

A well-functioning evaluation system is a critical part of good project management and accountability. As Berhanu et al, (2010) note timely and reliable evaluation have the following importance. First, useful to provide timely and useful information to decision-maker and stakeholder feedback, especially beneficiaries, to provide input into and perceptions of work, modeling openness to criticism, and willingness to learn from experiences and to adapt to changing needs. Secondly, good evaluation system helps governments and organizations to develop knowledge base of the types of projects, programs and policies that have worked and did not work, and why. Thirdly, evaluation systems can be used to promote greater transparency and accountability within organizations and governments.

2.3. Steps to conduct project evaluation

According to Hunter (2009) there are six major steps to be followed in project evaluation process. These include identifying the purpose and scope of the evaluation system, plan for data collection and management, plan for data analysis, plan for information reporting and utilization, plan for evaluation of human resources and capacity building and prepare the evaluation budget. The details of the six major steps are:

i. Identify the purpose and scope of the Evaluation system answers, “Why do we need evaluation and how comprehensive should it be?” It serves as a reference point for the evaluation system, guiding key decisions such as informational needs, methodological approaches, capacity building and allocation of resources.

ii. Plan for data collection and management: -Once you have defined the project/programme’s informational needs, the next step is to plan for the reliable collection and management of the data so it can be efficiently analyses and used as information. Both data

collection and management are firmly linked as data management begins the moment it is collected.

iii. Plan for data analysis: - Data analysis is the process of converting collected (raw) data into usable information. This is a critical step of the evaluation planning process because it shapes the information that is reported and its potential use. It is really a continuous process throughout the project/programme cycle to make sense of gathered data to inform ongoing and future programming. Such analysis can occur when data is initially collected, and certainly when data is explained in data reporting.

iv. Plan for information reporting and utilization: - Reporting is the most visible part of the evaluation system, where collected and analyzed data is presented as information for key stakeholders to use. Reporting is a critical part of evaluation because no matter how well data may be collected and analyzed, if it is not well presented it cannot be well used – which can be a considerable waste of valuable time, resources and personnel.

v. Plan for evaluation human resources and capacity building: -An effective evaluation system requires capable people to support it. While the evaluation plan identifies responsibilities for the data collection on each indicator, it is also important to plan for the people responsible for evaluation processes, including data management, analysis, reporting and evaluation training. This section summarizes key considerations in planning for the human resources and capacity building or a project/programme's evaluation system.

vi. Prepare the evaluation budget: -It is best to begin systematically planning the evaluation budget early in the project/programme design process so that adequate funds are allocated and available for evaluation activities.

2.4. Types of evaluation

Evaluation activities should also follow the project developmental stages. In general, there is a natural developmental sequence that the intervention project follows and the evaluation activities should match the development level of the intervention appropriately. The project stage will

determine the level of effort and methods to be used. There are several types of evaluation that can be used to conduct evaluation. Some of them including the following:

1. **Formative Evaluation:** is used before program design or implementation. It generates data on the need for the program and develops the baseline for subsequent monitoring. It also identifies areas of improvement and can give insights on what the program's priorities should be. This helps project managers determine their areas of concern and focus, and increases awareness of your program among the target population prior to launch (Steven, 1993).

Formative Evaluation are mostly used for new projects or interventions and designed to help identify needs or gaps in service which the new project should address or answer other questions that need to be answered (Wylle, 1992; Tessmer, 1994).

2. **Process Evaluation:** occurs when the program implementation began to determine whether project activities has been implemented as intended and resulted a certain output. You may conduct process evaluation periodically throughout the life of your project and start by reviewing the activities and output components of the logic model.

When projects develop need to assess how well the implementation of the project is going and if needed, to make corrections. In these stages, there are many evaluation questions that could be ask, all having to do with project monitoring and evaluation activities related to this problem. Answering this question involves process evaluation. Process evaluation include documenting actual project functioning (Dehar, 1993), measuring exposure to and diffusion of the interventions (Fortmann, 1982), and identify barriers to implementation (Demers, 1992). Process evaluation includes the identification of the target population, a description of the service delivered, th use of resources, and the qualification and experiences of personnel participating in them (NIDA, 1991). It involves determining what service were actually delivered, to whom, and with what level of resources.

There are project monitoring tasks which must also be conducted before an outcome or impact evaluation can take place. Project monitoring tasks are concerned with documenting actual project functioning. Documenting project functioning is important for two reasons, if the project is working well, there will be interest in replicating the project in other locations that serve similar or other populations. In the other side if the project isn't going well, it is of tremendous use to know exactly how the project failed, in which component, and in what population (Chen, 2004). Some major questions posed in this evaluation component:

- Which elements of the project actually have been implemented? Usually the practical problem of here is that there are no data readily available to answer the question. When that happen, the answer may be a guess rather than supported by evidence.
- What are the types and volume of treatment or service actually provided to clients? This question is important to answer both for accountability purpose and to assist in the development of an outcome evaluation subsequent to project implementation.
- What are the characteristics of project participants? It is important to determine if the recipients of the project services resemble the intended target group as identified in the project design and development stage. An effective intervention administered to non-target group may be just as useless as an ineffective intervention administered to a targeted group.

3. **Outcome Evaluation:** measures project effects in the target population by assessing the progress in the outcomes that the project is to address. To design an outcome evaluation, begin with a review of the outcome components of your logic model (Drummond, 1987).

When process evaluation shows that the project was implemented properly, there is often interest in measuring the effectiveness of the actual project (Mohr, 1995).

Outcome evaluations assess the effectiveness of a program in producing change. Outcome evaluations focus on difficult questions that ask what happened to program participants and how much of a difference the program made for them.

4. **Economic Evaluation:** considers both the outcomes of a project and the cost of producing those outcomes. In some cases, the most effective project may also have the lowest cost, but it's not necessarily true that the lowest-cost option is the most cost effective. It is also possible that the project that produces the most units of a given outcome maybe imperial to implement because it is so costly that it diverts too many resources from other uses, or requires more resource than available. To conduct an economic evaluation, it is necessary to know what resource are used in a project, and what these resources cost. In some cases, the costs are not direct (they don't have to be paid), but indirect (such as an opportunity cost, which is the cost of using a resource in a given project that could be used elsewhere). This process involves measuring or estimating the value of facilities, equipment, personnel, and other resources used. Sometimes patient time commitment and travel cost are relevant, as well (Drummond, 1987). Adequately determining appropriate costs can be difficult, and should not be undertaken without the help of someone familiar with economic analysis (Rossi, 1998).

Economic evaluation types:

- **Cost analysis:** the simplest form of economic evaluation is a cost analysis, because it considers only the costs, however, it is a partial economic evaluation (Drummond, 1987). To conduct a cost analysis the costs of a project must be determined, making sure to collect all relevant costs for the perspective being used (Haddix, 1996).

Once cost is determined, there are three common methods used for comparing the costs and consequences of different interventions which are: cost effectiveness, cost-utility and cost benefit analysis.

- **Cost effectiveness analysis (CEA):** it divides the net cost of a project by the out-comes produced by the project. Since CEA involves in two metrics (cost and effectiveness) one cannot obtain a single measure of social net benefits; one can only compute the ratio of the two. This can be done in tow ways: cost per unit of outcome effectiveness or outcome effectiveness per unit cost; for instance;

$CE_i = C_i/E_i$ – average cost per unit of effectiveness – lower is better

$EC_i = E_i/C_i$ – average effectiveness per unit cost – larger is better

As CEA computes the ratio of input to output (or vice versa), it is a measure of technical efficiency and is not necessarily a good measure of allocate efficiency.

- **Cost Utility Analysis (CUA):** is form of economic analysis used to guide procurement decisions. Its used to determine cost in terms of utilities, especially quantity and quality of life. Its common specially in health center.
- **Cost-Benefit Analysis (CBA):** is also similar with CEA, except that it places a monetary value on the outcomes of project.

2.5. OECD Project evaluation criteria

Currently most of projects are evaluated specially in developing countries are through the five OECD/DAC evaluation criteria. Even though there are different criterion the five evaluation criteria from the Development Assistance Committee of the Economic Cooperation and Development (OECD/DAC) have been a strong foundation for project evaluation since 1991 (Thomas, 2008). According to Australian Development Agency (2009), OECD/DAC criterion is the most inclusive criterion because, it evaluates almost all aspect of the project. The Organization for Economic Co-operation and Development's (OECD) Development Assistance Committee (DAC) is a form to discuss issues surrounding, development and poverty reduction in developing countries. Both OECD and Europe aid project cycle management handbook list the following as the major criteria for project and project evaluations:

Relevance: the extent to which the objective of a development intervention or the projects are consistent with beneficiary requirements, country needs global priorities and partner and donor policies. Questions and Dimensions of relevance:

- Assessing the relevance of a development intervention require to assess the extent to which it responds to the needs and is also consistent with the priorities, livelihood strategies and the culture of the main stakeholders and beneficiaries.
- It includes looking at the technical adequacy of the intervention, including in relation to the institutional environment.
- Relevance also involves assessing consistency with other donors' interventions.

- To what extent does the project correspond with the most recent objective of the partner country's development policy (Government: Poverty reduction Strategy Paper (PRSP) or similar other relevant groups in case of conflict of interests, if applicable)?
- To what extent does the objective of the project in terms of development policy correspond with the objective and directive of the Federal Ministry for Economic Cooperation and Development (BMZ) (poverty reduction, Millennium Development Goals MDGs)?
- To what extent does the basic orientation and conception regarding development policy of the development intervention correspond with the most recent requirements, standard of knowledge and framework conditions?

Effectiveness: the extent to which the development intervention's objectives were achieved whether at output, outcome or impact levels, or are expected to be achieved, by taking into account their relative importance.

Dimensions of Effectiveness:

- Effectiveness focuses on assessing whether the intended results of the development intervention were achieved. Evaluating the effectiveness of an intervention involves understanding how the project contributed to these results, whether it was appropriately designed in relation to the expected results, what were the success factor, what was the weight of the external factors, who were the beneficiaries of the intervention, etc. it contributes to institutional learning by making you understand what worked and under which conditions.
- Effectiveness aims at measuring the extent to which the objectives of the development intervention are being achieved, whether at output, outcome or impact levels.
- Assessing the effectiveness of an intervention at output level requires to examine the extent to which the project activities have taken place and produced the expected outputs.

Question to be addressed under effectiveness:

- To what extent were the objective achieved or likely to be achieved?
- What were the major factors influencing the achievement or non- achievement of the objective?

Efficiency: a measure of how economically resources/ inputs (funds, Expertise, time etc) are converted to results.

Dimensions of efficiency:

- Efficiency is a relation between resources allocated to the project and the results achieved. The results are usually measured at output level, as outputs can easily be observed and measured and are in the control of the development intervention.
- Efficiency involves assessing the extent to which the intervention produced the intended with an economical use of resources. It also involves assessing whether the same outputs could have been achieved with different and more economical use of resource.
- Efficiency can also entail assessing whether outputs were efficient in achieving the intended outcome (ultimate impact).

Questions raised while efficiency is evaluated includes:

- Were activities cost-efficient?
- Were objectives achieved at the least cost?
- Was the project or project implemented in the most efficient way compared to alternative ways?

Consequently, Efficiency can be evaluated using Earned Value Analysis (EVA). Earned Value Analysis is an industry standard method of measuring a project's progress at any given point in time, forecasting its completion date and final cost, and analyzed variances in the schedule and budget as the project proceeds. It compares the planned amount of work with what has actually been completed to determine if the cost, schedule and work accomplished are progressing in accordance with the plan. As work is completed its considered "earned".

Key elements in EVA:

- Planned Value (PV): the approved cost baseline for the work package. It was earlier known as Budgeted Cost of Work Schedule (BCWS).
- Earned Value (EV): the budgeted value of the completed work package. It used to be known as Budgeted cost of work performance at a specific point (BCWP).

- Actual cost (AC): the actual cost incurred during the execution of the work package to a specific point in time. It also previously called Actual cost of work performed (ACWP).

Sustainability: will the benefit last?

It is the continuation of benefits from the development intervention after major development assistance has been completed. It looks at the longer-term effects of the development intervention, it assesses the extent to which the effect of the development intervention will continue after the withdrawal of the donor support.

Assessing sustainability allows evaluator to determine if an intervention benefits will last financially, economically, socially and environmentally (Mansuri and Rao, 2013).

Sustainability focuses on the effect of the development intervention rather than on the intervention itself. It may have different time frame apply when assessing sustainability which depending on the intervention. There is different aspect of sustainability, including financial sustainability, institutional sustainability, technological sustainability and many more which have to be assessed when looking at the sustainability of an intervention.

Sustainability can be evaluated over different timeframes. Evaluator can assess for both the actual sustainability which is the continuation of net benefits created by the intervention that are already evident and prospective sustainability which is called the net benefits for key stakeholders that are likely to continue into the future. Under such circumstance the evaluator should carefully consider appropriate evaluation approaches to assess actual and prospective sustainability, depending on the timing of the evaluation and the timescale of intended benefits.

Evaluating Actual Sustainability, the evaluator can examine the extent to which any positive effect generated by the intervention demonstrably continued for key stakeholders including intended beneficiaries, after the intervention has ended (Noltze and Verspohl, 2018).

Examining prospective sustainability, entails a slightly different approach which means that an evaluation examining the future potential for sustainability would assess how likely it is that any planned of current positive effects of the intervention will continue, usually assuming that the

current conditions hold. This evaluation will need to assess the stability and relative permanence of any positive effect realized and conditions for their continuation.

2.6. Importance of Evaluation

Project evaluation plays an important role to the success of the project. It determines whether the overall status of the project is acceptable in terms of the intended value to the client after the project completed. Evaluation is a risk management tool which allows project manager to reduced uncertainty when making decisions. (Chapman, 2005). It often generates a written report that contribute for accountability and transparency and allow for to share lessons very easily. Farbey (1992) summarized the importance of evaluation as:

- Evaluation will bring a lesson how to optimize for success and discover the story behind the result.
- Evaluation could be used as part of justification for project.
- Evaluation enables organizations to compare between numbers of projects by providing a set of measures which support monitoring and control system.

The purposes of project evaluation are to improve the quality of services, to ensure value for money and to priorities proposed capital projects. This is achieved through a structured process which makes it possible to:

- Clearly define project objectives, and consider a wide range of options to meet these objectives;
- Link the project to the strategic objectives of the government, the State Capital Works Program and an agency's physical asset strategic plan;
- Carry out economic, social, environmental and budgetary analyses of the project; and
- Identify the net benefit of the project to the community, and the effect on the State Budget. Project evaluations assist departments to make decisions on proposed capital projects. They provide the means to assess the viability of proposed capital projects, and to rank competing projects in the department's annual capital works program. Project evaluations also facilitate deliberations by the Cabinet Budget Committee during the

Budget process. They assist in the selection of projects to be included in the State Capital Works Program. (Queensland Treasury, February, 1997)

2.7. Project evaluation procedure

According to Steven (1993), project evaluation is a combination of a number of activities ranging from setting indicators, developing model, defining measurable outcome, identifying key stakeholders and their interests, selecting methodology for evaluation, collecting information, analyzing data and disseminating evaluation result for further learning.

- i. **Source of evaluation information:** a variety of information sources exist from which to gather evaluative data. In a major project evaluation, it may be needed more than a single source. The information source will select depend upon what is available and what answers the evaluation questions most effectively. The most common source of evaluative information falls into three categories: existing information, people and pictorial record and observation.

Existing information: before start to collect data better to check to see what information is already available

People: people are the most common source of information for an evaluation, they provide information about the need for the project implementation and its outcome (Ellen and Sara, 1996). Some of them are:

- Participant's beneficiaries: those who benefit directly or indirectly from the project.
- Key informants – anyone who has particular knowledge about the project or how it benefits participants.
- People with special expertise
- Project staff, admin, volunteers
- Collaborators; competitors
- Funders / donors

Pictorial record and observation: the third major source of evaluative information is through visual accounts picture, photograph and video tape or a direct observation of situation, behaviors, project activities and outcomes. Observation can provide

information about real-life situation and circumstance that are useful in designing or understanding what is happening in an extension projected why it is happening (Ellen and Sara, 1996).

ii. Methods for collecting information about an evaluation: for some reason scientific method have dominated in the field of evaluation for many years. These methods seek to establish cause effect relationships, produce generalizable results and provide quantitative data through structured data collection procedures.

according to Ellen and Sara (1996), there is no a single method to collect and analyze project data which we have some list of categories; some of them are:

- Survey: collecting standardize information through structured questionnaire to generate quantitative data. Survey maybe mailed completed on site or administered through interview which conducted either face to face or telephone electronically.
- Case study: an in-depth examination of a particular study, it can be a project, a program, single individual, site or location. Case study rely on multiple sources of information and methods to provide a complete picture as possible.
- Interview: collecting information by speaking with and listening to people.
- Observation: collecting information through seeing or listening. It can be structured or unstructured.

2.8. An overview of Railway Industry

These days, railway transport becomes very popular across the globe. According to Chong (2011), developing mass transport railway network as the backbone of transport systems has been accepted as the right approach. This is because of the fact that, railway systems have the advantage of being able to move masses of people efficiently, safely and in an environmentally-friendly manner.

Railway becomes the most useful transport system in both developed and developing countries. Railways have a low impact on the environment, particularly in comparison with other transport modes and most notably, road. Overall, rail is one of the „greenest“ ways there is to provide

mobility for goods and people. For instance, the total greenhouse gas (GHG) emissions in the EU are described as: rail transport 0.9%, domestic navigation 2.2%, domestic aviation 2.5%, road transport 93.4 % and other transport has only 1.0 % (www.railwaystrategies.co.uk/).

Furthermore, in Europe as European Commission (2013) described, the rail sector plays a significant role in the economy of the European Union which made an economic benefit of the annual turnover of EUR 73 billion and employing 800,000 people. To be a sustainable system, Skilled and well-qualified train drivers are significant factor in the safety, interoperability and competitiveness of railways. There are over 133,000 train drivers in the European Union at the human interface with technical developments and cross-border operations.

United States of America has invested \$148 billion in 2007 to keep the national network up to acceptable service standards. Capacity improvements including railway construction are planned at several levels of analysis because the demand of rail transport has been increasing from time (Cambridge Systematic Inc, 2007).

Railway is not only widely spread in Europe and America; it has also been used widely in Asian countries like: India, china, Japan and others for long times. Now a days, many African countries including Ethiopia has been experiencing more.

2.8.1. Railway in Ethiopia

Ethiopia has experienced rail transport since the last ten decades. As the Ethio-Djibouti Railway deteriorated from lack of maintenance, Ethiopia lost railroad access to the sea. The existing meter gauge railway had been originally built by the French between 1894 and 1917.

Ethiopia is a mostly agricultural country with 84% of the population living in rural area. Since road transport accounts for 90-95% of inter-urban freight and passenger movements, it is considered essential to improve the road network in order to achieve the socio-economic development and food security of the country. More than 95% of Ethiopia's trade passes through Djibouti, accounting for 70% of the activity at the port of Djibouti. Because of these facts, the

country has demanded railway transport system so that to be able moving these goods and commodities to and away the country.

In fact, both Ethiopia and Djibouti have agreed to construct the old gauge rail system into new and modern railway system. Therefore, with common agreement, China was financing the construction of a standard gauge railway network in East Africa, Ethiopia and Djibouti chose to abandon the meter-gauge railway and build a new standard gauge link. In 2011, the Ethiopian Railways Corporation awarded contracts to two Chinese state-owned companies for the construction of a new standard gauge railway from Addis Ababa to the Djibouti border.

2.9. Empirical Literature review

Different project evaluation studies are conducted using OECD criteria's, for instance studies conducted by Ninson (2018) on cosmetic and oil palm processor project on Ghana: all respondent agreed that their project was Relevant. Approximately half, 21 out of 40, saw this project as very beneficial, almost all 33 out of 40 respondents perceived the objective as fully Effective while the remaining seven respondents believed they had been partially achieved. All 40 respondents agreed that much of the resource were contributed by the NGOs in the form of building materials, expertise and finance.

According to Chianca (2008), the most widely used evaluation criteria after the 1990s has been the OECD/DAC five project evaluation criteria (Relevance, Efficiency, Effectiveness, impact and Sustainability). Several institution including African Development Bank, Asian Development Bank, International Federation of Red cross and Red crescent society and many more are either used this criterion or used as a criterion one of its element.

Welde (2016), also study the relevance, efficiency and effectiveness of Sandvika- Asker intercity railway and in his study found that even though the project is relevant, like most of the projects are it exposed to inefficient and ineffective.

The other study Conducted by Maxima Consulting (2018) on Leskovac Green Zone in Serbia, The Green Zone is being developed as an Agroindustry. The Zone itself incorporates a 100

hectare site provided by the Government, as a warehousing and product distribution center. Their evaluation also shows: “The project shows overwhelmingly relevant to Serbia’s needs and fit within national priorities and donor policies”, their effectiveness evaluation shows that, there are missed outcomes and under-performance against expected results and it consume highest costly resources (time/cost) possible in order to achieve the desired results.

These types of poor performance projects are common in developing countries like Africa Lavagnon and Jan (2014). Even though the above study does not mention the reason behind poor performance of projects, other studies list their findings in different areas.

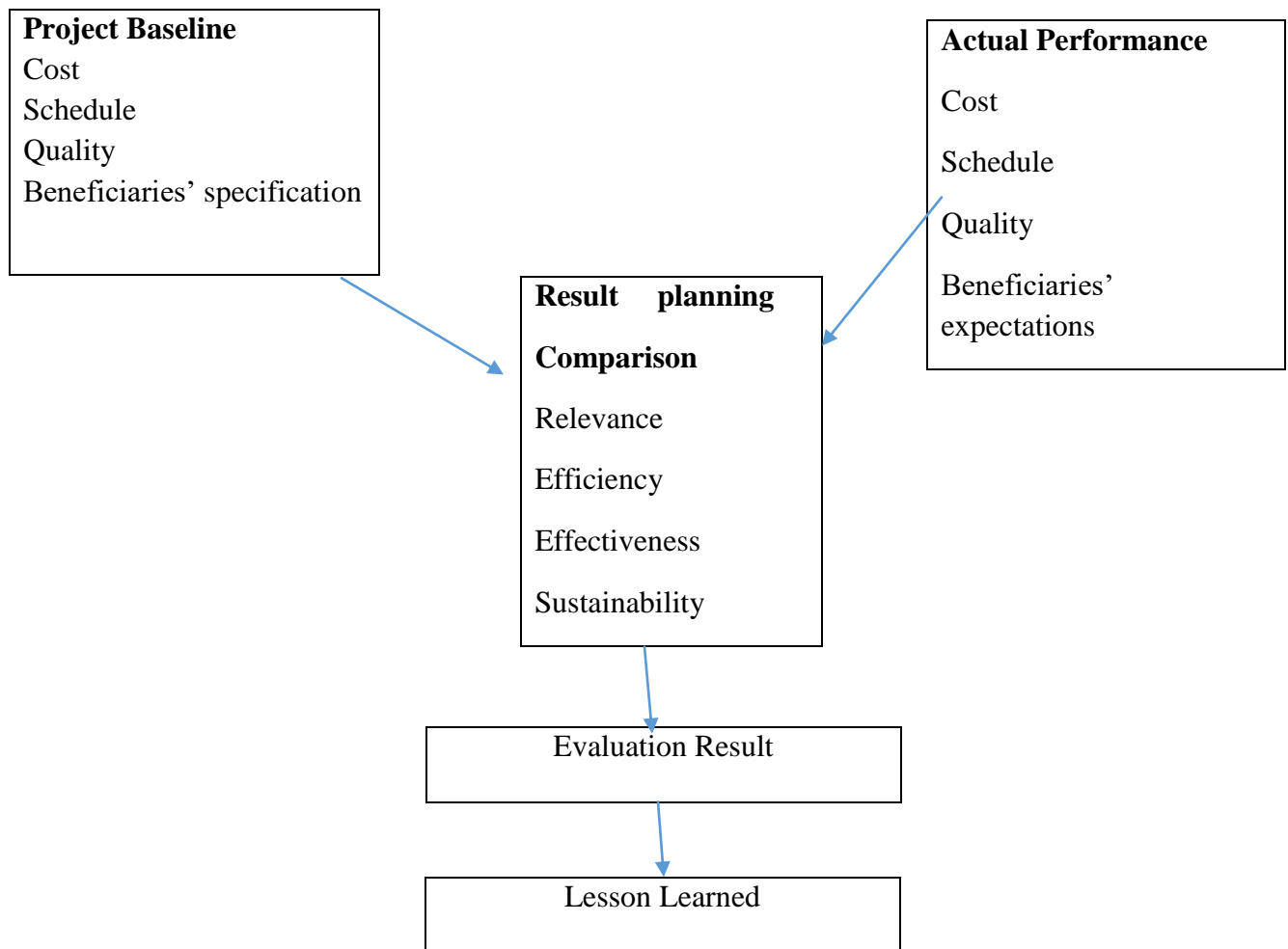
The reasons behind project failures in different countries are various. For instance, a research had done by Fidelis and Esther (2015) in Anambra State, South East Nigeria. Information collected from sourced from a survey of one hundred (100) project professionals, with a minimum of 5 years of experience. Illustrate five most important causes of project ineffectiveness and inefficiency: 1) Increase in the price of raw materials 2) Poor planning of Project Implementation 3) Variation of Project Scope 4) Award of Contract without reference to availability of funds (corruption) 5) Political Pressure.

Other research done by Damoah (2015) on Ghana government project, data collected through questionnaire surveys of 265 (contractors- 78, PMP- 81 and general public- 106) participants, finding indicated that contractors, project management practitioners and general public agreed that the top 10 causes of Ghanaian government project failure are poor monitoring, corruption, political interference, change in government, bureaucracy, lack of continuity cooperation, fluctuation of price, delays in payment and release of fund.

2.10. Conceptual Framework

As it describes above the comparison nature of project evaluation study the conceptual framework also reflects how to illustrates the project base line which intended to achieve at the end of the project and the actual performance of the project, and then the actual performance of the project has been evaluated using the baseline as standard, therefore, the result of the evaluation is used as a lesson learned practice for the ongoing and future projects.

Figure 1. Conceptual framework for OECD project evaluation in the case of Ethiopia- Djibouti railway project.



CHAPTER THREE

Research Design and Methodology

3.1. Introduction

This chapter is discussing about the methodology and design of the undergoing research that has been gathered, analyzed, and interpreted data to get relevant and reliable results. Under this section the researcher is trying to explain the research design, target population, sample size determination, research and data collection instrument, data analysis and ethical considerations.

3.2. Research Design and Approach

According to Yin (2009), any researcher can use diverse strategies in his/her research or more than one design at a time that means different research designs may be employed both at a time, one or two at a time for a single research program.

There are three types of research approaches Quantitative, qualitative and mixed method approach (Leedy and Ormrod, 2005). Quantitative approach is used to answer questions about relationships among measured variables with purpose of explaining, predicting and controlling phenomenon. Whereas, Qualitative approach is used to answer questions about the complex nature of phenomena and its purpose is describing and understanding the phenomena (Leedy and Ormrod, 2005). To draw data from sources including individuals, groups and organizations, the study was adopted mixed approach in which both qualitative and quantitative approach has been employed.

Research Design is the general plan of how research question will be answered (Saunders, 2009). There is no single way of conducting a research. Research design depends on many factors such as research topics, audience of the research, time and resource availability and practical considerations like access to people and information (Martelli & Greener, 2015). It is a master plan to specify the methods and procedures for collecting and analyzing the needed information (Adams et al, 2007). It describes the plan used in collection of information, so that in this research the researcher was applied both descriptive and analytical method. Why descriptive because to describe the state of affairs as it exists currently and try to attempt to describe

systematically a situation, problems, phenomenon, projects or provide information about the current condition (Kothari, 2004). Therefore, by using the above stated methods and reasons try to evaluate the Ethiopia- Djibouti railway project objective, budget, schedule and the actual conditions with the intended plan. The result of the data has been analyzed to make a critical fact or evaluation result.

3.3. Data type and source.

This study was employed both primary and secondary data. Primary data represents to data obtained first hand by the researcher on the variable of interest for the specific purpose of study, while secondary data is those collected from sources already existing in the concerned organizations or by stakeholders of the project to be studied.

3.4. Sampling Technique and Sampling

3.4.1. Sampling Population

The population of the study are 64 employees of an Ethiopian railway corporation which engages in management and supervision areas that works in the railway projects. The sampling frame of this study was the management staffs who have worked directly in the Addis Ababa – Djibouti railway project.

3.4.2. Sampling Techniques

The applied sampling technique for this population is purposive sampling where the respondents were selected based on the criteria (Black, 2010; Saunders& Thornhill, 2012).

3.4.3. Sample Size

There are suggestions (Burns, 2000; May, 2001; Bryman, 2004) that sample size is not necessarily the major consideration in designing the research method, as long as it fulfilled the basic requirements. According to Bryman, (2004), the decision about sample size is not a straight forward once as it depends on numbers of considerations: so, there is no definitive answer. Voorhis and Morgan (2001) propose rules of thumb for sample size of multiple regressions is 50 to 300 samples which suggested that different statistical procedures require different numbers of sample size. The pragmatic issues were based on Bryman, (2004) considerations that in most cases, determining sample size is related to time and cost resources.

According to Roscoe (1975) proposes the sample size in multi-variety research (including multiple regression analysis, the sample size should be several times (preferably 10 times or more) as large as the number of variables in the study.

When the population is less than 1000, we can take a sample of 30% of the total population. If the population is greater than 1000, a sample size of 10-20% can be a representative of the population (Gay and Airasian, 2003).

The total population of this study are consisted around 64 management team members and supervisors who have been working directly in the construction of the Addis Ababa – Djibouti railway project.

Therefore, Sample size of respondents of this thesis research is total sampling population*30% = $64*0.3= 19$ respondents were participated. This means, for the quantitative and qualitative data collection of the study, a sample size of 19 members has been selected from a population of 64. the sample size the researcher used in this research is believed that sufficient would be treated as parametric. The limitedness of the sample size came from, one the target population in itself is limited other they were difficult to be located.

3.5. Data Collection Method

No single source has a complete advantage over all others for this particular study. Hence, both primary and secondary sources have been used. In order to perform relevance, effectiveness and efficiency analysis, information about estimated and actual cost, planned and actual duration for different project activities are necessary, current operational cost and actual income such like information's being collected through document review of project plan documents and different reports. Because this research is comparison in nature (it compares actual and progress of the project with its intended plan) most of the data has been covered from secondary sources.

Again, in addition to secondary sources some other data was need to collect through primary sources. The actual status and operational progress of the project in order sustain and give the expected benefit for the countries has been collected through in the form of semi-structured interview, when we say semi-structured interview is a technique which follows a framework in order to address key themes rather than specific questions. At the same time, it allows a certain

degree of flexibility for the researcher to respond to the answer of the interviewee and develop the themes and issues as they arise (MacDonald & Headlam). Therefore, the interview was held with those who involved in the management and supervision areas which directly or indirectly involved in the project work to make the information more valuable and reliable.

3.6. Method of Data Analysis

Under this thesis the researcher also used a quantitative approach of analysis technique, Earned Value Analysis (EVA) is used as a systematic approach to the integration and measurement of Cost, Schedule, and technical (Scope) accomplishment on a project. EVA technique is used to show past performance of the project, current performance of the project and predict the future performance of the project in statistical techniques.

Calculating Earned value: Earned value management measures progress against a baseline. It involves calculating three values for each activity in the work breakdown structure (WBS):

- The Planned Value (PV): the portion of the approved cost estimate planned to be spent on the given activity during a given time.
- The Actual Cost (AC): the total costs incurred in accomplishing work on the activity in a given period. This actual cost must correspond to whatever was budgeted for Planned Value and the Earned Value (all labor, material, equipment, and indirect cost).
- The Earned value: the value of the work actually completed.

These three values combined to determine that point in time or not work is being accomplished as planned. The most commonly used measures are cost variance;

$$\text{Cost variance (CV)} = \text{EV} - \text{AC}$$

And the schedule variance:

$$\text{Schedule Variance (SV)} = \text{EV} - \text{PV}$$

These two values converted to efficiency indicators to reflect the cost and schedule performance of the project. The most commonly used cost-efficiency indicator is the cost performance index (CPI). Its calculated that:

$$\text{CPI} = \text{EV} / \text{AC}$$

The sum of all individual EV budgets divided by the sum of all individual ACs is known as the cumulative CPI, and is generally used to forecast the cost to complete a project.

The schedule performance index (SPI) calculated:

$\text{SPI} = \text{EV} / \text{PV}$ is often used with the CPI to forecast overall project completion estimates.

A negative schedule variance (SV) calculated at a given point in time means the project is behind schedule. While a negative cost variance (CV) means the project is over budget.

Calculation of Forecasting Indexes

Forecasting of schedule and cost is done by calculating the forecasted values, which are expressed as (Gapaldo & Volpe, 2010):

Estimation of Complete (ETC) expresses to forecast the expected cost required to complete all the remaining works. Though the intended evaluation research will consider the budget at completion (BAC), Earned Value (EV), and indicators of the performance of cost and plan.

ETC can be calculated

$$\text{ETC} = \text{EAC} - \text{AC}$$

Estimation at Completion (EAC) expresses the expected total cost requires to finish all the works of the engineering projects.

$$\text{EAC} = \text{BAC} / \text{CPI}$$

Variance at completion (VAC); expresses the variance of the total cost of the work and expected cost. It can be expressed by:

$$\text{VAC} = \text{AC} + \text{ETC} - \text{BAC}$$

Meanwhile, Descriptive analysis technique is also used for those data collected from interview and document review to analyze and interpret into meaning full information for better result.

CHAPTER FOUR

Result and Discussions

4.1. Introduction

Under this chapter presents the result of the collected data from document analysis and the relevant discussion through interview questions. The research aimed at evaluating the overall performance the Addis Ababa – Djibouti railway project through OECD criterion to assess and analyze the relevance of the project, how efficient were the project activity in terms of cost and schedule, to examined the effectiveness of the project considering its objective and how the project will sustain for a while with its benefits.

Most of the data has been collected from secondary sources basically from project documents and other relevant journals and reports.

The semi-structured interview questions have been addressed and interviewed for 8 out of 19 target populations that is for project managers, coordinators and site supervisors.

4.2. Respondent's profile

Under this section try to provide the general information about the respondents in terms of their education, work experience and position of the project.

Table 4.1 Characteristics of Respondents

Respondents	Education	Work experience	Position
R1	Civil Engineer	8 yrs	Project Manager
R2	Civil Engineer	9 yrs	Project Manager
R3	Mechanical Engineer	5 yrs	Project coordinator
R4	Civil Engineer	7 yrs	Site Manager
R5	Management	5 yrs	HR coordinator
R6	Civil Engineer	6 yrs	Project coordinator
R7	Project Management	4 yrs	Project coordinator
R8	Economics	6 yrs	Project coordinator

4.3. OECD Evaluation Results of Addis Ababa–Djibouti railway project

4.3.1. Relevance of the project

Relevance is the first OECD criteria of evaluation. It evaluates the purpose, overall goal, meaningfulness and the extent to which its objectives are consistent with recipient's needs. Relevance analysis is very important, because if the project does not help to address present needs or problems, then it does not matter how effective, efficient or coherent it is – it is no longer appropriate (“European commission publication”, n.d).

The researcher evaluated the purpose and importance of the project by referring to the intended plan of the project. Thus, most of the data are collected from the project's plan and reports. First, when relevance of the project is evaluated based on the major promises of the project, and the intended to achieve, it will be evaluated the extent to which the objectives of the project are consistent with local community and country needs, and global priorities.

According to Australia Development Agency (ADA, 2009) guidelines for project and program evaluations, it suggests to evaluate the objective of the project in terms of its correspondence with the most recent objective of the country's development plans and Sustainable Development Goals (SDGs), therefore from the country's development plan and priority angle, the Growth and Transformation Plan (GTP) is selected as a reference to evaluate either the project is relevant, because GTP is the grand plan of the country that locate where the country is going. Also, Sustainable Development Goals (SDGs) are used as reference to develop the relevance of the project. Therefore, by rising OECD questions used for evaluating relevance of the project going to examine the importance of Addis Ababa- Djibouti railway project:

Logical Framework Approach to ensure the relevance of the project

The LFA is a widely adopted methodology used by most multilateral and bilateral agencies working in development or technical cooperation. (The Technical Cooperation Strategy, 2002) according to TCS, the LFA helps stakeholders to think through and analyze the ‘logic’ of a project in a systematic and structured way, first by conducting a detailed analysis of a number of elements, and second by relating the results of these analyses to each other and to the project’s overall objective. This ensures a sound project proposal and a high-quality project. The LFA provides a project structure in which major components are explicitly and clearly interrelated, and interrelationships are clarified. The LFA plays a particularly critical role in project planning and design, but it can also be used throughout the project cycle, including implementation, monitoring and evaluation (USAID, 2011).

Applying the LFA in any of the project plan as a tool has several additional advantages. A key advantage is that it creates a dialogue amongst the project team, helping to clarify their roles during implementation, as well as how they can ensure project sustainability and maximize results (USAID, 2011). This dialogue also establishes and expands ownership of the project. Another critically important advantage is that applying the LFA clarifies both the project scope and what it can realistically achieve. This supports a better understanding of how the project will complement other projects with the same or similar aims. A good project design will anticipate possible constraints during the project implementation phase and will thus contribute to smoother implementation.

The LFA can be used in a flexible manner according to the context and scope of the project. While it is commonly used in major complex projects—for example, it is possible to organize a 3–4-day project design workshop for all project stakeholders using the LFA to gain a common understanding of, and common agreement on, all aspects of the project—it can also be used in small groups or even by an individual team member thinking through the project’s logic.

Relevance of the project against the local beneficiaries (OECD 2000):

Under the initial analysis of the project reflecting that the Ethiopia –Djibouti railway project is realized by the changes brought out by it in the transport sector of the economy. A high proportion of freight traffic from road is diverted to railway transportation. Reduction in numbers of truck on road reduces the annual road maintenance. The vehicular pollution gets reduced with this project as the rail will be run on electricity and there is less use of gasoline and diesel. Thus, there will also be high amount of fuel savings and saving in foreign exchange. This can help to regenerate the countries' economies in to economic catalyst, compared with road transportation especially freight the railway would provide less expensive means of transportation for Ethiopia and will augmented the country's overall transport capacity. This can express that an investment of Addis Ababa – Djibouti railway line could maintain the superiority between the costs of transport by truck to the tune of USD 42.80 per tonn to the cost of USD 15.30 to USD 35.60. As per the report of the United Nations Conference on Trade and Development (UNCTAD, 2003), the cost of transportation represented on average 13.8% of the value of imports in Sub-Saharan Africa, and it goes up to as high as 20.7% for landlocked countries like Ethiopia. Thus the reduction in transportation costs is therefore necessary to reduce the import price of goods in Ethiopia.

Consequently, under such mega project benefit comes in many ways such as major savings could be realized through road maintenance and rehabilitation works, let's say that 100,000 heavy trucks weighing 30 tonnes each causes road surface damage equivalent to 240,000 cars (Cabanius, 2003) requiring an investment to the tune of USD 26 million to rehabilitate 100 km of road in Ethiopia. Further, rail requires full rehabilitation every 15 to 20 years, compared to 7 to 10 years for roads. The rail link would also reduce the volume of petrol imports for freight carriers and limit carbon dioxide emission levels. This could be reduced up to 75% for a railroad's energy consumption and 85% carbon footprint could compared to that for highway (Pozzo di Borgo, 2011)

Benefits for local beneficiaries are also come in terms of employment generation for unskilled labor during construction period of LRT (2011 -2015) as well as to the skilled and unskilled

professionals during the operation phase. The freight and fare box revenues are the financial benefits from this railway project. The benefits accrue to the local economy due to operation of this rail projects are many.

Thus, as per the initial assessment made by TAG (2007) advised that developing transportation are links the factors of production in a complex web of relationships between producers and consumers. The outcome is commonly a more efficient division of production by the exploitation of geographical comparative advantages, as well as the means to develop economies of scale and scope. Nation's economic growth is increasingly linked with transport developments, Therefore, it's clear that planned project objectives are very useful, relevant and realistic to the situation on the ground. The project has manifold advantage for the local beneficiaries.

To what extent does the project comply with development policy and planning of the country? (OECD, 2000)

Infrastructure is a crucial component of the government's long-term development strategy, and an integral part of Ethiopia's Growth and Transformation Plans (GTP I and II), which aim to structurally transform the economy from an agricultural base to an industrial and manufacturing powerhouse over five-year intervals. Railways are one part of this industrial strategy. By lowering the economic and transaction costs of logistics, Ethiopia seeks to facilitate industrial zone development and its export and manufacturing sectors, in turn promoting the long-term structural transformation of the economy towards higher technology, value-added sectors. Rail investment is also connected to the concept of "Transit-Oriented Development", where urban and cross-national railways raise land values and stimulate the development of industrial and commercial corridors.

This goal of the project also attains one of the major development objectives of the Government in GTP II is reducing poverty and generating employment for the expanding labor force. Other this project also contributes for achievement of Growth and Transformation Plan II special focus of infrastructure development; large scale energy, transport and telecommunication infrastructure development programs and social sector development; increase national potable water supply coverage, expansion of the education service coverage and make essential health services

accessible to all citizens. (GTP II, 2015/16). As the data's show the project is in line with development policy and planning of the country. It's may be because of the project is intended by the government and they make it compatible with their national plans of the country.

Developing railway projects for country like Ethiopia that has a relatively high social and economic growth rate in Africa. Since introducing of the new millennium, Ethiopia has witnessed a stable development of national economy and achieved double-digit growth of GDP for consecutive years. However, Ethiopian economy is based on agriculture, and its industry is still at an early development stage. Due to lack of basic production bases, Ethiopia's social and economic development mostly depends on the international trade. As an inland country, its international trade has to rely on ports of other countries. Ethiopia's import/export goods are mainly transported through Port of Djibouti. Regarding the goods imported via Port of Djibouti, most of them are transported to Ethiopian central regions. The feasibility study done by CIECC states that the freight traffic volume of these regions' accounts for 75% of the total, and the freight traffic volume of the north area and east area accounts for 15% and 10% respectively. Therefore, construction of Addis Ababa-Djibouti Port railway corridor is an important transport infrastructure project for Ethiopia. Construction of the Project allows Ethiopia to build a short and convenient international transport corridor to the sea and so it is of great significance for sustainable social and economic development of this country.

The extent to which, the construction of a project is consistent with global Environmental priorities?

There was a meter-gauge railway connected Addis Ababa to the Port of Djibouti, which is jointly owned by Ethiopia and Djibouti and run by Chamin de Fer Djibouti- Ethiopia (CDE). It was completed in 1910 and has 37 stations in total. Due to subgrade settlement, rail deformation, and rails blocked by highway in some sections, this railway cannot be put into operation. Although there is a European company performing partial repair for this railway but this seems ineffective. As this railway is nearly abandoned, goods transport between Addis Ababa and Djibouti Port mostly depends on the highway of which the construction standards are low. Along the railway line, the climate is dry and the eco-environment is fragile. Highway transport has such

disadvantages as low transport capacity, high transport cost, and large energy consumption, and in addition its exhaust emission results in environmental pollution.

High technical standards for standard-gauge railway have been applied to the Project. Compared with expressway transport, railway transport is a “green” high-capacity transport mode that is fast and convenient, land-saving, energy-saving, environmental-friendly, and safe. The land occupied by the project just roughly accounts for 1/2 of that occupied by highway project; if electric traction is adopted, the energy consumption will only accounts for 1/4-1/6 of that of highway project and also the project reduces the volume of petrol imports for freight carriers and limit carbon dioxide emission levels. This could be reduced up to 75% railroad’s energy consumption and 85% carbon footprint could compared to that for highway. Therefore, through construction of the Project, a green transport corridor of Ethiopia is comes into being, and the birth of the project is imminent in terms of environment.

4.3.2. Efficiency Analysis of the Addis Ababa – Djibouti railway project

Efficiency is the other OECD evaluation criteria; it has been defined by OECD/DAC as the determination of whether project use “the least costly resources possible in order to achieve the desired results” (OECD, 1992, p. 1). From the beginning of a project and throughout all its stages, different stakeholders of the project have to address many questions. The most common questions are those who deal with the time schedule and the projected cost of the project. For instance, are we ahead or behind schedule? How efficiently are we using time? When will likely finish the project? Are we under or over budget? How efficiently are we using our resources? How efficiently must we use our remaining resources? How much is the project likely to cost? Will we be under or over budget at the end of the project? (PMI, 2005). EVM is a very powerful tool which is able to address the above questions and because it integrates cost, time and the work done (or scope) and can be used to forecast future performance and completion dates and costs, and better answer OECD questions related to efficiency, based on that let’s evaluate the efficiency of the Addis Ababa – Djibouti railway project as the researcher cited in chapter three to using those formulas.

Table 4.2: Results of Earned Value Analysis

Main Investment	BCWS	ACWP	%Progress	BCWP
	Planned Value	Actual Cost		Earned Value
Railway construction	\$4,737.00	\$4,140.00	100%	\$4,737.00
Power Supply	\$62.20	\$70.87	100%	\$62.20
Land Requisition and demolition	\$29.50	\$35.60	100%	\$29.50
Rolling Stock	\$292.00	\$342.00	100%	\$292.00
Social Environmental	\$7.60	\$6.40	95%	\$7.22
Grand Total	\$5,128.30	\$4,594.87		\$5,127.92

Source: Field data Jun 2021

Cost Variance (CV = EV - AC)	\$533.05
Cost Performance Index (CPI = EV/AC)	1.12
Schedule Variance (SV = EV - PV)	-\$0.38
Schedule Performance Index (SPI = EV/PV)	1.00

Source: Field data Jun 2021

BAC	\$5,128.30
PV	\$5,128.30
AC	\$4,594.87
EV	\$5,127.92

Source: Field data Jun 2021

1) Cost Variance (CV) and Cost Performance Index (CPI)

Cost Variance (CV) It is a very important factor to measure project performance. It indicates how much over budget or under budget the project is. If the project cost variance is positive project is under budgeted, therefore, the cumulative cost variance of the Addis Ababa – Djibouti railway project indicated that the project completed at \$533.05 under budgeted which are less spend compared to budgeted cost means that the project had been constructed efficiently in utilization of the budget.

The cost performance index (CPI) it indicates an index showing the efficiency of the utilization of the resources on the project. If the spending less on the work performed than was budgeted, the CPI will be greater than 1. If not, and spending more than was budgeted for the work performed, then the CPI will be less than 1. The cumulative Cost Performance Index (CPI) of the Addis Ababa – Djibouti railway project is 1.12, this tells us the project were completed with efficient utilization of the resource.

2) Schedule Variance & Schedule Performance Index

The schedule variance (SV); indicates how much ahead or behind schedule the project is. In this regard the SV of the Addis Ababa – Djibouti railway project is -0.38, based on the result the project was slightly behind the schedule which need to be taken as a lesson for the other similar projects.

The schedule performance index (SPI); is a measure of how close the project is to performing work as it was actually scheduled. If we are ahead of schedule, EV will be greater than PV, and therefore, the SPI will be greater than 1. Obviously, this is desirable. On the other hand, an SPI below 1 would indicate that the work performed was less than the work scheduled. Which indicated bad move of the project. So now the SPI of the Addis Ababa – Djibouti railway project is 1 this means that the project work completed by the project team was about a head of the planned schedule this results a positive impact in the completion of the project and it leads efficient utilization of the budget and project resource.

4.3.3. Effectiveness of the Addis Ababa – Djibouti railway project

Evaluation effectiveness is central to project development and its evaluation. The OECD (2002) Glossary of Terms defines development effectiveness as “the extent to which a given project objectives were achieved, or are expected to be achieved, taking into account their relative importance.” It evaluates to what extents are the reason for project existence immediate objectives is (most likely) achieved? And it’s the target group reached? When the effectiveness of the project executed, it follows the appropriate means of verification for tracking progress, performance and achievement of indicator values from the intended plan and compare with the current status of the project.

The extent to which the project objectives as defined are achieved? (OECD, 1992)

The immediate objective of the Addis |Ababa – Djibouti railway project planned in 2007 was:

Ethiopia became a landlocked country following Eritrea’s independence in 1993, which constrained Ethiopia’s trade. Consequently, in the early 2000s, the Port of Djibouti became Ethiopia’s main port and a gateway for over 90% of its international trade.

Investments in road and rail along the Djibouti corridor had the potential to significantly reduce transport costs and time. They were a key element encouraging greater interest from investors in developing manufacturing export capabilities in Ethiopia.

In 2007, a TAG was established under the Ethiopian Ministry of Transport to define a framework for the development of a railway corridor. This included a pre-feasibility study on socio-economic and macro-economic benefits, and a detailed corridor analysis. The TAG recommended the introduction of a railway system throughout Ethiopia as the primary national mass transportation system. The study emphasized the importance of modernization and expansion of the existing 1 m gauge (1,000 mm) railway to a standard gauge (1,435 mm) line to provide faster access to the Port of Djibouti from inland Ethiopia. In the same year, the Council of Ministers established the ERC by regulation No. 141/2007 to develop the railway infrastructure and provide freight and passenger transport services in Ethiopia.

In June 2010, the Transport Ministers of both countries signed an MoU in Djibouti on the Development and Operation of a Standard Gauge Railway Line between Ethiopia and Djibouti. The Ethiopian Government subsequently adopted its five-year GTP to achieve economic structural transformation and sustainable accelerated growth towards Ethiopia's longer-term vision of being a middle-income country by 2020–2023. The GTP included the development of dry ports, rail and road networks, and air transport. It aimed to develop the standard gauge railway line for Ethiopia and Djibouti and a 34 km light rail system for Addis Ababa as priority projects.

Since 2010, Ethiopia has been striving to build an extensive rail network in line with the GTP. Railway transport services are regulated through a series of bilateral agreements to:

- guarantee Ethiopia access to the sea (transit transport service)
- outline management of the railway (as well as a minimum volume guarantee by Ethiopia)
- specify rates as freely negotiated between shipper and carrier
- deal with customs arrangements for the Port of Djibouti.

In 2011, the ERC awarded an EPC (engineering, procurement and construction) contract for the railway line from Addis Ababa to the Port of Djibouti to two Chinese state-owned companies, CREC and CCECC.

In 2012, the governments of Ethiopia and Djibouti signed a bilateral agreement for the development and operation of the standard gauge network. In 2016, the two governments agreed on the development, operation and management of the railway network. ERC and Djibouti's Minister of Equipment and Transport signed commercial contracts with CREC and CCECC respectively. In the same year CREC and CCECC formed a consortium to operate the entire railway line for six years.

In October 2016 in Ethiopia and in January 2017 in Djibouti, the passenger railway services were opened. The official commercial operation commenced in January 2018.

Current profile of the project:

The Addis Ababa–Djibouti Railway runs roughly parallel to the old meter-gauge Ethio–Djibouti Railway for most of its length. However, the standard-gauge railway is built on a new, straighter right-of-way that allows for much higher speeds. New stations have been built outside city centers, and most of the old railway stations have been decommissioned. There are 68 viaducts and bridges, comprising 3% of the railway's total length.

The total length of the railway line is 759 km of which 754 km are running between the two terminal stations at Sebeta and the Port of Doraleh and the remaining five kilometers are for shunting operations. A total of 666 km of the railway line is in Ethiopia, while a total of 93 km is in Djibouti. The 115 km section from Sebeta to Adama is the only double-track section of the line, and it also has the highest grades with a net elevation loss of 650 meters. It features several viaducts with lengths of up to 800 meters. The remainder of the railway is single-track, with passing loops distributed evenly along its length.

The railway begins at Sebeta, just outside of Ethiopia's capital of Addis Ababa. The city is served by two stations in its southern outskirts, at Furi-Lebu and Indode. The line then runs southeast to Modjo and Adama, At Modjo, a railway junction exists for the planned Modjo–Hawassa Railway. In addition, at Modjo the railway is connected to the Modjo Dry Port, Ethiopia's most important inland dry port and also Ethiopia's main hub for domestic and international freight services.

There are 21 dedicated railway stations along the railway, all of them can serve as passing loop stations, as they have three tracks or more (except the Adigala station which has only two tracks). Four of the 21 railway stations are designed as passing loops only, so there is no freight loading / unloading or passenger service. Two of the remaining 17 stations are freight yards only and two others for passengers only. The remaining 13 stations can handle both passenger services as well as freight loading / unloading.

The 15 passenger stations usually have a single boarding platform, with a station building attached to it. The platforms are about 200, 300, or 400 meters long. The Awash station, the only one with three platforms, is also located along the railway but also at the junction point with the

Awash–Hara Gebeya Railway. The Furi-Labu and Dewale stations have two platforms. All station buildings along the line contain facilities for ticketing and refreshment, and they even have prayer rooms. The architecture of the station buildings (except that of Awash station) is eclectic, featuring traditional Ethiopian elements with some Chinese interpretation.

The operators of the railway consider an annual freight tonnage that is far below the railway limits. As a rule of thumb, the operators foresee an annual freight tonnage increase of about one million tonne per year, starting at 1–2 million tonnes in the first year of operations.

Although road traffic in Ethiopia drives on the right, trains drive on the left in the double-track sections. This is consistent with Chinese railway practice. The single-track sections are equipped with passing loops, each of which is triple-track so that two trains can wait for the main line to clear. Each station also serves as a passing loop.

The railway line is almost fully electrified. Power is transmitted at 230 kV and 130 kV to eight substations. Traction power is supplied at 35.8 km intervals, with 18+1 stations in Ethiopia and three in Djibouti. General electrification ends after the Djibouti–Nagad passenger station. Trains are pulled by diesel locomotives to reach the Port of Doraleh and cargo terminals at inland dry ports. This is necessary to avoid interference between the overhead catenary and loading cranes.

An official trial service began on the railway after inauguration in October 2016. On 9 May 2017, the first thorough stress test was conducted, with more than 30 trains on the line at the same time. Passenger trains ran between Furi-Labu and Dire Dawa, while freight services ran between the Port of Doraleh and the Modjo Dry Port railway station and the railway finally began commercial operations on 1 January 2018.

Financial Effectiveness

The total cost of the project was USD5.17 billion at completion.

The Governments of Ethiopia and Djibouti altogether financed 30% of the project and currently own the railway assets. The other 70% of the project cost was financed through concessional

loans from China's Exim Bank (Exim-bank), the China Development Bank, and the Industrial and Commercial Bank of China. These loans were supported by market capitalization of nearly USD3.3 billion. The Governments of Ethiopia and Djibouti have both purchased credit guarantee insurance for their loans.

Financing for both construction and the power transmission lines were provided by China's Exim-bank in two separate packages. Project construction was financed through a US\$ 2.49 billion commercial loan. The Ethiopian government, notably, divided the construction contract into two sections, from Addis Ababa to Mieso, and from Mieso to Dewele at the border with Djibouti, in order to foster competition and faster completion. As contractor for the LRT, CREC was a competitive choice for the Addis-Mieso section, with the idea that the railway would eventually be linked to the urban LRT; meanwhile CCECC won the eastern section from Mieso to the Djiboutian border. Contracts were signed at the end of 2011 and construction began in 2012. After winning the Ethiopian contract, CCECC promptly crossed over the border to lobby the government of Djibouti for the Djiboutian segment of the contract as well, and facilitated finance from China's Exim-bank. A separate loan package for rolling stock procurement was arranged with the China North Industries Group (Norinco), who later signed a contract with Ethiopia's METEC to assemble wagons domestically.

Considering the move and care-fullness of the government and other stakeholder having loan from Chinese banks under commercial loan are relatively advantageous than other sources, the major advantage to Chinese loans has been financial flexibility in the post-construction phase. One ERC respondent noted the Chinese were more "flexible" and "willing to support you". In this case, the Ethiopian government has struggled to repay external debts due to the ongoing shortage of foreign reserves. Poor export performance and years of internal instability left the country with dollar reserves shortages. The shortage has also constrained railway-related expenditures on spare parts, locomotives, and management fees for the railway's O&M. On the Exim-bank loans itself, after the expiration of the grace period, Ethiopia has reportedly struggled to repay the interest, let alone principal, on the commercial loans. On this, China appears to have been remarkably lenient. Ethiopia was able to default on its loan repayments to China for one year, mutually agreed to and with no penalty. Additionally, in late 2018 after high-level bilateral talks and via the FOCAC platform, the original SGR loan terms were renegotiated from a 10 to

20-year tenor, or repayment period. On the part of the contractors, the SOEs have had to swallow their costs and the optics of the Belt and Road demand that the projects continue to run, even if the Ethiopian state cannot pay for them.

Another major problem with the financial part of the project is associated with lower traffic volumes than predicted in the transport forecast and currency exchange rate fluctuations – as the project’s debt was structured in US dollars, while construction and operation cost as well as revenues were granted in Ethiopian Birr.

In response to some repayment risks, the Chinese banks restructured the Ethiopian debt and extended the repayment period from 15 to 30 years.

Effectiveness in Management perspective

New railway technology can foster inter-firm spillovers by encouraging industrial clustering, but also has the potential to generate a broader supply chain in services, retail, and equipment and parts manufacturing. The presence of foreign or transnational firms can be a source of knowledge spill-over essential for this process. Most directly, the operation and maintenance of new imported railway technology also creates demand for skilled labor and necessitates large-scale development of human capital—what is sometimes known as the skill-enhancing trade hypothesis. For the operation of new railway projects, a key technology transfer is of the skills and “know-how” needed to operate and maintain assets. Construction contractors may provide technical, but also managerial skill transfers. A new railway system requires technical staff, including drivers and engineers, but also entails a parallel “soft” infrastructure in the form of management structures to administrate, regulate, and maintain new assets.

Under project supervision and control functions on behalf of the Governments of Ethiopia and Djibouti are performed by a Joint Railway Commission of the two state-owned companies ERC and SDCF.

CREC and CCECC are to operate and maintain the railway for six years from the launch of operation and will provide two additional years of technical support during the gradual handover of management duties to EDR from 2024.

The Bilateral Agreement signed on 16 December 2016 between the two governments established EDR, with shareholdings divided between Ethiopia (75%) and Djibouti (25%). Its main purpose is to manage the Addis Ababa–Djibouti Railway (including the maintenance and renewal of all infrastructure and equipment) and to operate freight and passenger transport services on the line from 2024.

4.3.4. Sustainability of the Addis Ababa – Djibouti project

Assessing sustainability allows evaluators to determine if an intervention’s benefits will last financially, economically, socially and environmentally. Sustainability should be considered at each point of the results chain and the project cycle of an intervention. Evaluators should also reflect on sustainability in relation to resilience and adaptation in dynamic and complex environments. This includes the sustainability of inputs (financial or otherwise) after the end of the intervention and the sustainability of impacts in the broader context of the intervention (OECD, 2013).

Evaluating sustainability provides valuable insight into the continuation or likely continuation of an intervention’s net benefits in the medium to longer term, If these various aspects of sustainability are carefully considered by an evaluation, it can lead to important insights into how interventions can plan and implement for change that ensures sustainable development in the future.

Economic sustainability

The new railway is expected to bring considerable advantages for long-haul transport of freight, including massively reduced travel times, from up to 50 hours down to 10 hours. On the cost side, the temporary passengers and freight tariffs adopted by the two governments are very competitive compared to road transport (USD0.017 per passenger-km, an import rate of USD0.046 per ton-km and an export rate of USD0.023 per ton-km,) giving the railway a competitive cost advantage.

The reduced transport costs and delivery times are forecast to increase trade volumes between the two countries. The estimated market share of rail transport is set at 75%. However, meeting the traffic forecasts does depend to an extent on the overall expansion of the Port of Djibouti. The new line currently has a capacity of 11.2 million tons of freight, rising to 24.9 million tons by 2025. The ERC anticipates the line will carry approximately 4 million tons of cargo by 2035, growing from an expected 2.3 million tons in 2025 and 3.1 million tons in 2030. To achieve these figures, the line requires an expansion of the handling capacity at the Port of Doraleh (an extension of the Port of Djibouti for handling oil, bulk cargo and containers with an annual turnover capacity of 8.2 million tons), with the aim of reaching 10 million tons by 2022.

The new railway line boosts the performance of the international trade corridor and significantly contributes to strengthened economic ties between the two countries. For Ethiopia, it helps accomplish its strategic goal of sustainable and stable economic development towards a middle-income country, with an annual GDP growth of 8.3% in 2019 and the target of an average GDP growth of 11% annually. For Djibouti, the better and more competitive railway service supports port and transit cargo operations, which are essential sources of income and employment for the country. The annual GDP growth for Djibouti is 5.9%, driven by public investment in rail and port infrastructure. In 2019, the service sector, of which transport forms the largest component, accounted for 76% of GDP.

Social sustainability

The line, designed as Ethiopia's main transport corridor, strengthens development opportunities for rural communities. New railway stations built on the outskirts of the urban settlements require, however, further investments to connect them to city centers and other interchange nodes by means of public transport. A strategic Transport Master Plan for Addis Ababa, currently under preparation, addresses the issues of integrated transport and urban development.

The transfer of knowledge from the project development and first years of operation will benefit job creation in the local communities.

Management and Technical sustainability

As part of the investment propositions, the two engaged Chinese enterprises committed themselves to training local personnel to operate and maintain the railway. More than 300 employees of the ERC were sent to technical universities and schools in Beijing, Tianjin and Chengdu to further their professional knowledge of railway engineering, train driving and track maintenance. In addition, they provided regular training to promote compatibility of the working culture between both parties. Upon completion of the project, approximately 2,000 local workers were hired for infrastructure and rolling stock maintenance

Chapter Five

Summery, Conclusion and Recommendations

The primary aim of this thesis is to assess and evaluate the Addis Ababa – Djibouti grand railway project under OECD criterion. This chapter seeks to situate the findings from chapter four in to the context of the aim and objectives, which represent the original motivation of the study. Accordingly, the following section presents concluding statements and then makes recommendations.

5.1. Summary of Findings

After thoroughly analyzing the information gathered through document analysis and interview the following major findings are presented. The general objective of this study is to evaluate different aspects of the project. In such a case the researcher has taken four OECD criteria's being selected; Relevance, Effectiveness, Efficiency and Sustainability of the project being evaluated.

The project is Relevant, because the objectives are consistent with beneficiaries' requirements, country needs, and global priorities. It's completed at budget and time, and meet the intended objective with the extended expected benefits. This Project is the most important international railway transport corridor of Ethiopia and the most important inland corridor of collection, distribution and transport for Djibouti Port. Construction of the Project was a great significance for improvement of the transport system in Ethiopia and Djibouti and promotion of the social and economic development of the two countries. Therefore, construction of the Project is imminent.

From the interview and secondary data analysis found that the Addis Ababa–Djibouti line has provided visible socio- and macro-economic benefits. Export and import in Ethiopia and Djibouti were clearly improved, increasing economic performance in both countries. The transformative aspect of railways in Ethiopia and Djibouti played an important role in land development. The project has fostered trade between the two countries by boosting the

performance of the international trade corridor, although there are still improvements to the Ports of Djibouti and Doraleh that need to be completed to fully realize the project's benefits. For Ethiopia, the railway helps accomplish the country's strategic goal of sustainable and stable economic development towards a middle-income country.

The political relations between the two countries were strengthened through the signed bilateral agreements and competitive tariffs for passengers and freight adopted by the two governments. The new line connects rural regions and helps reduce regional disparities. Local communities have been provided with development opportunities. The transfer of knowledge from the project development and first five years of operation will benefit job creation in the local communities.

Integration of the rail line with the existing freight and port networks appears to be low and is likely influencing the low usage of the line. This has been improved through better planning at the inception of the project to address inter-country coordination. The project fostered technology transfer, local personnel have been trained and the companies agreed to hand back the operations and maintenance by 2023. Local employees from the ERC have been sent to technical universities and schools in Beijing, Tianjin and Chengdu in order to enhance their professional knowledge of railway maintenance and operation.

5.2. Conclusion

The Project meets the requirements of construction of National Railway Network of Ethiopia, and it provides a fast and convenient international transport corridor to the sea for Ethiopia and meanwhile accelerates sustainable social and economic development of Ethiopia. Through construction and completion of the Project, a green transport corridor of Ethiopia has come into being, and the railway line being complementary to the current highway transport upon completion of the Project. In addition, the Project has also improved the inland transport system of Djibouti Port and facilitated development of the port service industry and national economy of Djibouti. Therefore, construction of the Project was vital.

5.3.Recommendations

The researcher learned that during the construction of the Addis Ababa- Djibouti railway project lacks usage of any local resources that could be contributed to the local economy through the acquisition of local materials for the construction of the project. According to world Bank report (2012) local sourcing encourages local manufacturing and service activities that could have promote local's employment. In other way such practice could have close the balance of trade between the two nations in the global trade. Therefore, in order to promote such balance the government should set a cap on which kind of material imported and which are use from local resource.

Another issue that arose during the construction of the Addis Ababa-Djibouti Railway was related to land grabbing and locals' complaints for unjust compensations. As some point the Chinese companies in charge of the construction of the project argue that the Ethiopian and Djiboutian authorities were in charge of carrying out land valuations. Consequently, after the completion of the project both nation governments faced some kind of security issue on the project materials. This suggests the need for local governments to listen to the demands of local communities and adequately compensate them in the event of land loss will guarantee the long last benefit of such kind of mega project.

Another main issue during the construction of the project was local labor treatment issue. There was many allegations of unfair wages and treatment of managers in the Addis Ababa – Djibouti railway project. In such regards, the local authorities should set guidelines to ensure Chinese companies favor the employment of local workers and contribute to job creation in the country. This might contribute some kind of insurance for the workers and work under appropriate salaries and conditions.

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APPENDIX

Interview Guideline.

Dear Respondent,

My name is Eskinder Adinew, I am a post graduate student at St. Mary's University at the department of Project Management. I am conducting Evaluation research about Addis Ababa – Djibouti railway project using OECD Criteria. You are here by kindly requested to answer the questions listed below sincerely.

The data collected from the interview and the result of the research will be used strictly for an academic purpose and will be kept confidential. Thank you in advance for taking your time to answer the questions.

Kindly introduce your role/position in this project.....

Interview questions;

- To what extent does the project comply with development policy and planning of the nation?
- In what extent were the project objective and implementation strategies consistent with national and sub-regional needs?
- To what extent were the project implementation mechanisms outlined in the project document effective in delivering the project outputs and outcomes?
- Did the project apply anytime or cost saving mechanisms in order to achieve results within the approved timeframe and budget?
- Were the project objective and components clearly practicable and feasible within its time frame?
- How successful was the project in achieving its planned output in terms quality, sequencing, timeliness and usefulness?

- Are there any social or political factors that influence positively or negatively the sustenance of the project result and impact?

To what extent is the continuity of project result dependent on continued financial and technical support?